

# **EQUALITY ANALYSIS**

Name of the policy being assessed:

## SOUTH LONDON INDIVIDUAL FUNDING REQUESTS (IFR Policy)

Name of Organisation:

NHS Lambeth Clinical Commissioning Group
NHS Southwark Clinical Commissioning Group
South London Commissioning Support Unit for South London CCGs

Date: February 2014

Appendix G: Equality Analysis

South London Individual Funding Request Policy v1.6

Ratified: December 2014 (Integrated Governance Committee)



#### **Equality Analysis Checklist**

An Equality Analysis is a review of a policy, function or service which establishes whether there is a negative effect or impact on particular social groups. In turn this enables the organisation to demonstrate it does not discriminate and, where possible, it promotes equality.

This check list is a way to help staff think carefully about the likely impact of their work on equality groups and take action to improve services and projects for local people where it has a positive or negative impact.

Name of the policy / function / service development being assessed:	South London Individual Funding Requests (IFR) Policy
Briefly describe its aims and objectives:	This policy sets out the principles by which South London CCGs will make individual funding decisions. The policy should be read in conjunction with the IFR Panel Terms of Reference, Operating Procedures and Ethical Decision Making Framework.
Directorate lead:	CCG Chief Officer
Is the Equality statement situated in the first three sections of the document? If no, you may wish to use the Equality statement below	Yes

#### **Equality Statement:**

"This document demonstrates the organisation's commitment to create a positive culture of respect for all individuals, including staff, patients, their families and carers as well as community partners. The intention is, as required by the Equality Act 2010, to identify, remove or minimise discriminatory practice in the nine named protected characteristics of age, disability, sex, gender reassignment, pregnancy and maternity, race, sexual orientation, religion or belief, and marriage and civil partnership. It is also intended to use the Human Rights Act 1998 and to promote positive practice and value the diversity of all individuals and communities".

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#### **Development of the Policy**

The South London Individual Funding Requests (IFR) Policy has been developed with input from representatives from each of the Clinical Commissioning Groups (CCGs) in South London and coordinated by the IFR Team in South London Commissioning Support Unit (CSU).

1. Equality Group	2. What evidence has been used for this analysis?	3. What engagement and consultation has been used	4. Identify positive and negative impacts	5. How are you going to address issues identified?	6. Lead and Timeframe
Age					
Think about different age	Age data monitored	CCGs engaged and	Negative Impact	Monitored by including	On-going.
groups and think about the	within equality	consulted including		Equality Monitoring	
policy / function / service and	monitoring section of IFR	relevant stakeholders:	Policies and ethical	section within IFR	IFR team to
the way the user would access,	submission.	Public Health, GPs, Lay	framework applied in	Application form .Data	monitor and
is it user friendly for that age?		Panel Members,	decision-making to	analysed quarterly to	report to CCGs
,	Anonymisation:	Pharmacists and	reduce negative impact.	ensure that there is a	quarterly
	IFRs anonymised before	Commissioning.	However, access to some	consistency reflected in	
	review by decision-		procedures in the TAP	the age profile of	
	makers as per policy. Age	Patient involvement	and ECI policies are	applications and	
	reintroduced only if	reviewing relevant	restricted by age, this is	approved funding.	
	central to CCG policy	appendices to policy	both with lower age limits		
	and/or necessary for	(patient leaflet)	(for cosmetic procedures)	CCG Policies reviewed	
	clinical reasoning for		and upper age limits e.g.	ensuring relevant	
	decision-making.		for grommets whilst	stakeholder	
			assisted conception	engagement and	
	Where age is considered		procedures have lower	consultation	
	as part of the decision,		and upper age limits for		
	decision-makers operate		funding. These age		
	within CCG policy and		restrictions are evidence		
	apply ethical framework.		based and supported by		
			clinical evidence of		
	Ethical Framework:		effectiveness, but		
	Decision-making applies		applicants may still apply		

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
	been used for this	and consultation has	negative impacts	to address issues	Timeframe
	analysis?	been used		identified?	
	ethical framework and		for funding due to		
	principles of non-		exceptionality even if age		
	discrimination, in		criteria are not met		
	particular the 'Inclusive'		procedures.		
	principle.				
			Where relevant, policies		
	IFR Training:		have been referenced		
	Panel members attend		against NICE guidance;		
	appropriate training		CCGs are not obliged to		
	covering implementation		comply with NICE		
	of ethical decision-making		guidance but will reason		
	framework		any deviation from		
			recommendation.		
Disability					
Think outside the box, you may	Disability data monitored	CCGs engaged and	Positive Impact	Monitored by including	On-going
not be able to see the disability.	within equality	consulted including		Equality Monitoring	
It could be physical (hearing,	monitoring section of IFR	relevant stakeholders:		section within IFR	IFR team to
seeing) or a learning disability	submission.	Public Health, GPs, Lay		Application form.	monitor and
(Autism).		Panel Members,			report to CCGs
<ul> <li>Accessibility – venue,</li> </ul>	Reasonable Adjustments:	Pharmacists and		Data analysed quarterly	quarterly
location, signage,	CCGs will make	Commissioning.		to ensure that there is a	
furniture, getting	adjustments as may be			consistency reflected in	
around	required to ensure that	Patient involvement		the disability profile of	
<ul> <li>Disability awareness</li> </ul>	this policy does not	reviewing relevant		applications and	
training for staff	adversely affect any	appendices to policy		approved funding and	

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
1. Equality Group	been used for this analysis?	and consultation has been used	negative impacts	to address issues identified?	Timeframe
<ul> <li>Actively involve the service user and talk it through with them</li> </ul>	group of people.  Ethical Framework: Decision-making applies ethical framework and principles of non- discrimination, in	(patient leaflet)		no negative impact.  The CCG will make adjustments as may be required to ensure that this policy does not adversely affect	
	particular the 'Inclusive' principle.  IFR Training: Panel members attend appropriate training covering implementation of ethical decision-making framework			any group of people	
Gender Reassignment					
Think about creating an environment within the service	Gender reassignment data monitored within	CCGs engaged and consulted including	Positive Impact	Monitored by including Equality Monitoring	On-going
/ policy or function that is user friendly and non-judgemental.	equality monitoring section of IFR submission.	relevant stakeholders: Public Health, GPs, Lay Panel Members,	Gender reassigned people are treated in the same way as the gender	section within IFR Application form	IFR team to monitor and report to CCGs
If the policy / function / service are specifically targeting this protected characteristic, think carefully about training,	IFR cases for cosmetic procedures for gender reassignments patients considered by IFR Panel.	Pharmacists and Commissioning.  Patient involvement	to which they have transitioned with regards to some cosmetic requests e.g. MTF for	Data analysed quarterly to ensure that there is a consistency reflected in the number of	quarterly
confidentiality and communication skills.	Anonymisation:	reviewing relevant appendices to policy	breast enlargement but are treated differently	applications from gender reassigned	

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
	been used for this	and consultation has	negative impacts	to address issues	Timeframe
	analysis?	been used		identified?	
	IFRs anonymised before	(patient leaflet)	(positively) with regards	people and the number	
	review by decision-		to other requests (for	of applications	
	makers as per policy.		example hair removal for	approved for funding	
			MTF).	and that there is no	
	Ethical Framework:			negative impact.	
	Decision-making applies		For other applications		
	ethical framework and		which would not be		
	principles of non-		affected by gender ,		
	discrimination, in		gender reassigned people		
	particular the 'Inclusive'		should be treated		
	principle.		equitably with all		
			applicants		
	IFR Training:				
	Panel members attend				
	appropriate training				
	covering implementation				
	of ethical decision-making				
	framework				
Marriage and Civil Partnership					
Think about access and	Anonymisation:	CCGs engaged and	Neutral Impact	CCG Policies reviewed	On-going
confidentiality, the partner may	IFRs anonymised before	consulted including		ensuring relevant	
not be aware of involvement or	review by decision-	relevant stakeholders:	Policies and ethical	stakeholder	IFR team to
access to the service.	makers as per policy.	Public Health, GPs, Lay	framework applied in	engagement and	report to CCGs
		Panel Members,	decision-making to	consultation	quarterly on any
Staff training.	Where relationship status	Pharmacists and	reduce negative impact.		issues
	is considered as part of a	Commissioning.			highlighted for
	CCG policy decision,		All patients are asked		this equality
	decision-makers operate	Patient involvement	whether correspondence		group

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5.	, , ,	6.	
	been used for this	and consultation has	negative impacts		to address issues		Timeframe
	analysis?	been used			identified?		
	within CCG policy and	reviewing relevant	should be copied to them				
	apply ethical framework	appendices to policy	with the option to decline				
	and do not discriminate	(patient leaflet)	in order to preserve their				
	within a relationship as to		confidentiality should a				
	whether a couple are		partner or other family				
	married or have a Civil		member not be aware of				
	Partnership.		their access to the				
			service.				
	Ethical Framework:						
	Decision-making applies		There is no data				
	ethical framework and		collected to identify				
	principles of non-		this group to enable				
	discrimination, in		separate monitoring				
	particular the 'Inclusive'						
	principle.						
	IFR Training:						
	Panel members attend						
	appropriate training						
	covering implementation						
	of ethical decision-making						
	framework						
Pregnancy and maternity							
The policy / function / service	Anonymisation:	CCGs engaged and	Neutral Impact	Th	e CCG will make	On	i-going
must be accessible for all e.g.	IFRs anonymised before	consulted including		ad	justments as may		
opening hours.	review by decision-	relevant stakeholders:			required to ensure		R team to
Are the chairs appropriate for	makers as per policy.	Public Health, GPs, Lay			at this policy does		oort to CCGs
		Panel Members,				qu	arterly on any

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
	been used for this analysis?	and consultation has been used	negative impacts	to address issues identified?	Timeframe
breast feeding, is there a private area? Are there baby changing facilities and is there space for buggies?	Ethical Framework: Decision-making applies ethical framework and principles of non- discrimination, in particular the 'Inclusive' principle.  IFR Training: Panel members attend appropriate training covering implementation of ethical decision-making framework	Pharmacists and Commissioning.  Patient involvement reviewing relevant appendices to policy (patient leaflet)		not adversely affect pregnant or post natal patients, but there is no data collected to identify this group to enable separate monitoring	issues highlighted for this equality group
Race					
You need to think carefully about the local demographics	Race data monitored within equality	CCGs engaged and consulted including	Positive Impact	Monitored by including Equality Monitoring	On-going
of the population who will be accessing the policy / function / service. Talk to public health.	monitoring section of IFR submission.	relevant stakeholders: Public Health, GPs, Lay Panel Members, Pharmacists and	Negative impact – due to the diverse ethnicity profile of South London	section within IFR Application form.	IFR team to monitor and report to CCGs
<ul> <li>Cultural issues (gender, clothing etc)</li> <li>Languages</li> <li>Support to access</li> <li>Staff training on cultural awareness,</li> </ul>	Social circumstances, such as race, are not normally considered as grounds for funding IFRs or ECI/TAP procedures, as per policy, in order to prevent negative and positive discrimination.	Commissioning.  Patient involvement reviewing relevant appendices to policy (patient leaflet)	and some areas of high numbers of particular ethnic groups. It is essential when looking at applications that the panel understand the local profile as exceptionality and rarity	Data analysed quarterly to ensure that there is a consistency reflected in the racial / ethnic profile of applications and approved funding.	quarterly

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
	been used for this	and consultation has	negative impacts	to address issues	Timeframe
	analysis?	been used		identified?	
interpreting			for some genetic		
	Anonymisation:		conditions linked to		
	IFRs anonymised before		particular ethnic groups		
	review by decision-		will not be seen to be		
	makers as per policy.		exceptional in some		
			London Boroughs where		
	Ethical Framework:		the CCGs should have		
	Decision-making applies		considered this with		
	ethical framework and		regards to their		
	principles of non-		commissioning activities		
	discrimination, in				
	particular the 'Inclusive'		Where relevant, policies		
	principle.		have been referenced		
			against NICE guidance;		
	IFR Training:		CCGs are not obliged to		
	Panel members attend		comply with NICE		
	appropriate training		guidance but will reason		
	covering implementation		any deviation from		
	of ethical decision-making		recommendation.		
	framework				
Religion or Belief					
As above, think about local	Religion or belief data	CCGs engaged and	Positive Impact	Monitored by including	On-going
population and what religion or	monitored within equality	consulted including		Equality Monitoring	
belief they may have.	monitoring section of IFR	relevant stakeholders:	Religion and belief are	section within IFR	IFR team to
	submission.	Public Health, GPs, Lay	not considered when	Application form	monitor and
Think about:		Panel Members,	making IFR decisions,		report to CCGs
Staff training on	Social circumstances,	Pharmacists and	however, requests which	Data analysed quarterly	quarterly
respecting differences,	such as religion or belief,	Commissioning.	have a culturally sensitive	to ensure that there is a	

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1. Equality Group	2. What evidence has	3. What engagement	4. Identify positive and	5. How are you going	6. Lead and
	been used for this	and consultation has	negative impacts	to address issues	Timeframe
	analysis?	been used		identified?	
religious beliefs	are not normally		or religious aspect to	consistency reflected in	
<ul> <li>Are you trying to</li> </ul>	considered as grounds for	Patient involvement	them will be treated with	the religious profile of	
implement during a	funding IFRs or ECI/TAP	reviewing relevant	respect and this aspect of	applications and	
time of religious	procedures, as per policy,	appendices to policy	the referral will be taken	approved funding.	
holidays e.g. Ramadan	in order to prevent	(patient leaflet)	into consideration in any		
<ul> <li>Is there an area for</li> </ul>	negative and positive		responses to the patient,		
prayer times?	discrimination.		in particular any		
			instructions from the		
	Anonymisation:		patient not to send		
	IFRs anonymised before		correspondence to their		
	review by decision-		home addresses will be		
	makers as per policy.		adhered to.		
	Ethical Framework:				
	Decision-making applies				
	ethical framework and				
	principles of non-				
	discrimination, in				
	particular the 'Inclusive'				
	principle.				
	IED Training				
	IFR Training: Panel members attend				
	appropriate training covering implementation				
	of ethical decision-making				
	framework				
	Hamework				
					1

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1. Equality Group	2. What evidence has been used for this	3. What engagement and consultation has	4. Identify positive and negative impacts	5. How are you going to address issues	6. Lead and Timeframe
	analysis?	been used	megative impacts	identified?	
Sex					
This is the impact on males /	Gender monitored within	CCGs engaged and	Neutral impact	Monitored by including	On-going
females.	equality monitoring	consulted including		Equality Monitoring	
	section of IFR submission.	relevant stakeholders:	Policies and ethical	section within IFR	IFR team to
For example same sex		Public Health, GPs, Lay	framework applied in	Application form	monitor and
accommodation, are their areas	Anonymisation:	Panel Members,	decision-making to		report to CCGs
for privacy?	IFRs anonymised before	Pharmacists and	reduce negative impact.	CCG Policies reviewed	quarterly
	review by decision-	Commissioning.		ensuring relevant	
Is it accessible for both taking	makers as per policy. Sex		Where relevant, policies	stakeholder	
into account working service	reintroduced only if	Patient involvement	have been referenced	engagement and	
users? Would it be a venue	central to CCG policy	reviewing relevant	against NICE guidance;	consultation	
they would go to?	and/or necessary for	appendices to policy	CCGs are not obliged to		
	clinical reasoning for	(patient leaflet)	comply with NICE	Data analysed quarterly	
	decision-making.		guidance but will reason	to ensure that there is a	
			any deviation from	consistency reflected in	
	Where sex is considered		recommendation.	the gender profile of	
	as part of the decision,			applications and	
	decision-makers operate			approved funding.	
	within CCG policy and				
	apply ethical framework.				
	Ethical Framework:				
	Decision-making applies				
	ethical framework and				
	principles of non-				
	discrimination, in				
	particular the 'Inclusive'				
	principle.				

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1. Equality Group	2. What evidence has been used for this analysis?	3. What engagement and consultation has been used	4. Identify positive and negative impacts	5. How are you going to address issues identified?	6. Lead and Timeframe
	IFR Training: Panel members attend appropriate training covering implementation of ethical decision-making framework				
Sexual Orientation  Don't make assumptions as this protected characteristic may not be visibly obvious.  Providing an environment that is welcoming for example visual aids, posters, leaflets.  Using language that respects LGB&T people.  Staff training on how to ask LGB&T people to disclose their sexual orientation without fear or prejudice.	Sexual orientation data monitored within equality monitoring section of IFR submission.  Anonymisation: IFRs anonymised before review by decisionmakers as per policy.  Ethical Framework: Decision-making applies ethical framework and principles of non-discrimination, in particular the 'Inclusive' principle.  IFR Training:	CCGs engaged and consulted including relevant stakeholders: Public Health, GPs, Lay Panel Members, Pharmacists and Commissioning.  Patient involvement reviewing relevant appendices to policy (patient leaflet)	Positive Impact  Ensure policies and decisions on fertility treatments for same sex couples do not disadvantage the couple in comparison to heterosexual couples due to their sexuality	Monitored by including Equality Monitoring section within IFR Application form  Data analysed quarterly to ensure that there is a consistency reflected in the sexual orientation profile of applications and approved funding.	On-going  IFR team to monitor and report to CCGs quarterly

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	appropriate training covering implementation of ethical decision-making framework				
Carers Does your policy / function / service impact on carers? Ask them.  Do you need to think about venue, timing?  What support will you be offering?	Policy for patient consent for IFRs takes into account consent for minors and vulnerable adults,.  Reasonable Adjustment: The CCG will make adjustments as may be required to ensure that this policy does not adversely affect any group of people	CCGs engaged and consulted including relevant stakeholders: Public Health, GPs, Lay Panel Members, Pharmacists and Commissioning.  Patient involvement reviewing relevant appendices to policy (patient leaflet)	Neutral  Carer status cannot be taken into consideration when considering applications for IFR for carers unless there is a change to policy for positive discrimination.  Applicants should ensure that their patients are aware that decisions can only take into account clinical and not social needs.  There is no data collected to identify this group to enable separate monitoring	The CCG will make adjustments as may be required to ensure that this policy does not adversely affect any group of people	On-going  IFR team to report to CCGs quarterly on any issues highlighted for this equality group

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The existence of the IFR policy is indicative that people's human rights have been considered where an episode of healthcare that falls outside existing contracts and commissioning arrangements. From a human rights perspective, the application of the IFR policy needs to be proportionate to achieve a legitimate aim, which can use the IFR's 'exceptionality' and 'rarity' eligibility criteria to exclude people provided the eligibility criteria itself is not 'unreasonable'. In this respect, there are no foreseeable human rights risks. In addition, the IFR policy also pays 'due regard' to the public sector equality duty (PSED) and therefore compliant with the Equality Act 2010. The IFR policy is free from discrimination as it is available to all people in South London (subject to the IFR 'exceptionality' and 'rarity' eligibility criterion) regardless of age, disability, gender reassignment, marriage or civil partnership/marriage, race, religion or belief, sex, sexual orientation, nationality and socio-economic group. The equality analysis (EA) has highlighted those protected groups that might be affected negatively; therefore mitigation to address the gap/risks should be in place.

#### Equality Analysis approved electronically for Lambeth CCG & Southwark CCG by:

Harjinder Bahra, Equality and Human Rights Manager, NHS Southwark CCG

Kathryn MacDermott, Equality and Diversity Lead, NHS Lambeth CCG

Date: 05/06/2015

Date: 05/06/2015

#### **Screening overview**

Screening completed by (please include everyone's name)	Organisation	Date
Amu Cimpon	South London Commissioning Support Unit	
Amy Simpson		
	South London Commissioning Support Unit	6/03/2014
Nicola Howe		

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